# SOUTHWEST LICKING LOCAL SCHOOL DISTRICT LICKING COUNTY

SCHEDULE OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCES FOR THE FISCAL YEARS ENDED JUNE 30, 2019, 2020 and 2021 ACTUAL FORECASTED FISCAL YEARS ENDING JUNE 30, 2022 THROUGH JUNE 30, 2026



Forecast Provided By Southwest Licking Local School District Treasurer's Office Richard D. Jones, Treasurer November 15, 2021

#### Southwest Licking Local School District Licking County

Schedule of Revenues, Expenditures and Changes in Fund Balances For the Fiscal Years Ended June 30, 2019, 2020 and 2021 Actual; Forecasted Fiscal Years Ending June 30, 2022 Through 2026

			Actual					Forecasted		
		Fiscal Year	Fiscal Year	Fiscal Year	Average	Fiscal Year	Fiscal Year	Fiscal Year	Fiscal Year	Fiscal Year
		2019	2020	2021	Change	2022	2023	2024	2025	2026
	Revenues									
1.010	General Property Tax (Real Estate)	15,650,845	16,081,224	17,720,654	6.5%	19,227,878	20,222,783	21,929,725	23,515,929	24,377,373
1.020	Public Utility Personal Property Tax	1,212,492	1,373,455	1,527,245	12.2%	1,565,607	1,639,729	1,698,179	1,760,310	1,838,583
1.030	Income Tax	6,313,700	6,718,362	6,829,009	4.0%	7,213,356	7,619,335	8,048,162	8,501,125	8,979,581
1.035 1.040	Unrestricted State Grants-in-Aid Restricted State Grants-in-Aid	17,432,505 324,196	16,750,049 282,659	17,350,312 328,945	-0.2% 1.8%	15,320,644 512,695	15,324,918 512,695	15,329,249 512,695	15,333,640 512,695	15,338,089
1.040	Restricted Federal Grants In Aid	524,190	282,039	528,945	0.0%	- 312,095	512,095	- 312,095	- 312,095	512,695
1.045	Property Tax Allocation	2,207,968	2,256,391	2,435,886	5.1%	2,602,288	2,668,459	2,879,050	3,085,533	3,177,989
1.060	All Other Revenues	1,632,702	1,771,757	1,431,120	-5.4%	1,071,175	1,082,396	1,093,754	1,105,252	1,116,890
1.070	Total Revenues	44,774,408	45,233,897	47,623,171	3.2%	47,513,643	49,070,315	51,490,814	53,814,484	55,341,200
	Other Financing Sources									
2.010	Proceeds from Sale of Notes	-	-	-	0.0%	-	-	-	-	-
2.020 2.040	State Emergency Loans and Advancements (Approved) Operating Transfers-In	- 484,485	- 511,681	- 498,703	0.0% 1.5%	- 525,000	536,813	- 548,891	- 562,613	- 576,678
2.040	Advances-In		-	498,705	0.0%	525,000	-		502,015	570,078
2.060	All Other Financing Sources	103,915	189,433	411,577	99.8%	196,500	196,500	196,500	196,500	196,500
2.070	Total Other Financing Sources	588,400	701,114	910,280	24.5%	721,500	733,313	745,391	759,113	773,178
2.080	Total Revenues and Other Financing Sources	45,362,808	45,935,011	48,533,451	3.5%	48,235,143	49,803,628	52,236,205	54,573,597	56,114,378
2.010	Expenditures	22 456 505	24 527 505	35 010 100	4.002	27 269 205	20.204.610	20.964.520	20 7/2 070	24 (04 200
3.010 3.020	Personal Services Employees' Retirement/Insurance Benefits	23,456,595 9,150,392	24,527,508 9,983,981	25,810,452 10,550,185	4.9% 7.4%	27,268,297 10,998,865	29,204,619 12,063,840	30,864,529 13,075,188	32,763,878 14,211,652	34,694,268 15,425,729
3.020	Purchased Services	9,130,392 5,637,427	6,213,267	6,509,674	7.4%	4,953,789	4,554,795	4,782,535	5,021,661	5,272,745
3.040	Supplies and Materials	1,279,203	1,078,940	1,020,479	-10.5%	1,496,215	1,541,101	1,587,335	1,634,955	1,684,004
3.050	Capital Outlay	19,517	4,588	20,562	135.8%	52,600	52,600	52,600	52,600	52,600
3.060	Intergovernmental	-	-	-	0.0%	-	-	-	-	-
	Debt Service:				0.0%					
4.010	Principal-All (Historical Only)	-	-	-	0.0%	-	-	-	-	-
4.020	Principal-Notes	-	-	-	0.0%	-	-	-	-	-
4.030 4.040	Principal-State Loans	-	-	-	0.0% 0.0%	-	-	-	-	-
4.040	Principal-State Advancements Principal-HB 264 Loans	148,600	-	-	0.0%	-	-	-	-	-
4.055	Principal-Other	-	-	-	0.0%	-	-	-	-	-
4.060	Interest and Fiscal Charges	1,400	-	-	0.0%	-	-	-	-	-
4.300	Other Objects	514,694	529,062	559,798	4.3%	668,214	684,201	700,590	717,391	734,614
4.500	Total Expenditures	40,207,828	42,337,346	44,471,150	5.2%	45,437,980	48,101,156	51,062,776	54,402,137	57,863,961
	Other First in a User									
5.010	Other Financing Uses Operating Transfers-Out	484,485	511,681	498,703	1.5%	525,000	536,813	548,891	562,613	576,678
5.020	Advances-Out	-	-	61,604	0.0%	-	-	-	-	-
5.030	All Other Financing Uses	3,921	-	-	0.0%	25,000	25,000	25,000	25,000	25,000
5.040	Total Other Financing Uses	488,406	511,681	560,307	7.1%	550,000	561,813	573,891	587,613	601,678
5.050	Total Expenditures and Other Financing Uses	40,696,234	42,849,027	45,031,457	5.2%	45,987,980	48,662,969	51,636,667	54,989,750	58,465,639
6.010	Excess of Revenues and Other Financing Sources over (under)									
	Expenditures and Other Financing Uses	4,666,574	3,085,984	3,501,994	-10.2%	2,247,163	1,140,659	599,538	(416,153)	(2,351,260)
7.010	Cash Dalaasa Jula 1 P. L.P. L.P. L.P. L.									
7.010	Cash Balance July 1 - Excluding Proposed Renewal / Replacement and New Levies	16,311,713	20,978,287	24,064,271	21.7%	27,566,265	29,813,428	30,954,087	31,553,625	31,137,472
	Replacement and New Levies	10,511,715	20,978,287	24,004,271	21./70	27,300,203	29,813,428	30,934,087	31,333,023	51,157,472
7.020	Cash Balance June 30	20,978,287	24,064,271	27,566,265	14.6%	29,813,428	30,954,087	31,553,625	31,137,472	28,786,211
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8.010	Estimated Encumbrances June 30	326,510	207,680	275,217	-1.9%	-	-	-	-	-
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0.010										
9.010	Reservation of Fund Balance				0.007					
	Textbooks and Instructional Materials	-	-	-	0.0%	-	-	-	-	-
9.020	Textbooks and Instructional Materials Capital Improvements		-	-	0.0%	-	-	-	-	-
9.020 9.030	Textbooks and Instructional Materials			- - -		- - -		-		-
9.020	Textbooks and Instructional Materials Capital Improvements Budget Reserve		2,243,916		0.0% 0.0%	2,401,737	- - - 2,411,757		- - - 2,611,810	2,728,680
9.020 9.030 9.040	Textbooks and Instructional Materials Capital Improvements Budget Reserve DPIA	2,134,234	2,243,916	-	0.0% 0.0% 0.0%	2,401,737	2,411,757	2,490,181	- - - 2,611,810 -	2,728,680
9.020 9.030 9.040 9.045 9.050 9.060	Textbooks and Instructional Materials Capital Improvements Budget Reserve DPIA Fiscal Stabilization Debt Service Property Tax Advances	2,134,234	2,243,916	-	0.0% 0.0% 3.2% 0.0%	2,401,737	2,411,757	2,490,181	2,611,810	2,728,680
9.020 9.030 9.040 9.045 9.050 9.060 9.070	Textbooks and Instructional Materials Capital Improvements Budget Reserve DPIA Fiscal Stabilization Debt Service Property Tax Advances Bus Purchases	-	- -	2,271,167 - - -	0.0% 0.0% 0.0% 3.2% 0.0% 0.0% 0.0%			-	-	-
9.020 9.030 9.040 9.045 9.050 9.060 9.070 9.080	Textbooks and Instructional Materials Capital Improvements Budget Reserve DPIA Fiscal Stabilization Debt Service Property Tax Advances Bus Purchases Subtotal	2,134,234	2,243,916	- 2,271,167 - 2,271,167	0.0% 0.0% 3.2% 0.0% 0.0% 3.2%	2,401,737	2,411,757	2,490,181	2,611,810	2,728,680
9.020 9.030 9.040 9.045 9.050 9.060 9.070	Textbooks and Instructional Materials Capital Improvements Budget Reserve DPIA Fiscal Stabilization Debt Service Property Tax Advances Bus Purchases	-	- -	2,271,167 - - -	0.0% 0.0% 0.0% 3.2% 0.0% 0.0% 0.0%			-	-	-
9.020 9.030 9.040 9.045 9.050 9.060 9.070 9.080	Textbooks and Instructional Materials Capital Improvements Budget Reserve DPIA Fiscal Stabilization Debt Service Property Tax Advances Bus Purchases Subtotal Fund Balance June 30 for Certification of Appropriations	2,134,234	2,243,916	- 2,271,167 - 2,271,167	0.0% 0.0% 3.2% 0.0% 0.0% 3.2%	2,401,737	2,411,757	2,490,181	2,611,810	2,728,680
9.020 9.030 9.040 9.045 9.050 9.060 9.070 9.080	Textbooks and Instructional Materials Capital Improvements Budget Reserve DPIA Fiscal Stabilization Debt Service Property Tax Advances Bus Purchases Subtotal	2,134,234	2,243,916	- 2,271,167 - 2,271,167	0.0% 0.0% 3.2% 0.0% 0.0% 3.2%	2,401,737	2,411,757	2,490,181	2,611,810	2,728,680
9.020 9.030 9.040 9.045 9.050 9.060 9.070 9.080 10.010	Textbooks and Instructional Materials Capital Improvements Budget Reserve DPIA Fiscal Stabilization Debt Service Property Tax Advances Bus Purchases Subtotal Fund Balance June 30 for Certification of Appropriations Revenue from Replacement/Renewal Levies	2,134,234	2,243,916	- 2,271,167 - 2,271,167	0.0% 0.0% 3.2% 0.0% 0.0% 3.2% 16.2%	2,401,737	2,411,757	2,490,181	2,611,810	2,728,680
9.020 9.030 9.040 9.045 9.050 9.060 9.070 9.080 10.010	Textbooks and Instructional Materials Capital Improvements Budget Reserve DPIA Fiscal Stabilization Debt Service Property Tax Advances Bus Purchases Subtotal Fund Balance June 30 for Certification of Appropriations Revenue from Replacement/Renewal Levies Income Tax - Renewal Property Tax - Renewal or Replacement	2,134,234	2,243,916	- 2,271,167 - 2,271,167	0.0% 0.0% 0.0% 3.2% 0.0% 0.0% 3.2% 16.2%	2,401,737	2,411,757	2,490,181	2,611,810	2,728,680
9.020 9.030 9.040 9.045 9.050 9.060 9.070 9.080 10.010 11.010 11.020	Textbooks and Instructional Materials Capital Improvements Budget Reserve DPIA Fiscal Stabilization Debt Service Property Tax Advances Bus Purchases Subtotal Fund Balance June 30 for Certification of Appropriations Revenue from Replacement/Renewal Levies Income Tax - Renewal Property Tax - Renewal or Replacement Cumulative Balance of Replacement/Renewal Levies	2,134,234	2,243,916	- 2,271,167 - 2,271,167	0.0% 0.0% 0.0% 0.0% 0.0% 3.2% 16.2%	2,401,737	2,411,757	2,490,181	2,611,810	2,728,680
9.020 9.030 9.040 9.045 9.050 9.060 9.070 9.080 10.010 11.010 11.020	Textbooks and Instructional Materials Capital Improvements Budget Reserve DPIA Fiscal Stabilization Debt Service Property Tax Advances Bus Purchases Subtotal Fund Balance June 30 for Certification of Appropriations Revenue from Replacement/Renewal Levies Income Tax - Renewal Property Tax - Renewal or Replacement	2,134,234	2,243,916	- 2,271,167 - 2,271,167	0.0% 0.0% 0.0% 3.2% 0.0% 0.0% 3.2% 16.2%	2,401,737 27,411,691	2,411,757 28,542,330	2,490,181 29,063,444	2,611,810 28,525,662	2,728,680 26,057,531

# Southwest Licking Local School District

Licking County

Schedule of Revenues, Expenditures and Changes in Fund Balances For the Fiscal Years Ended June 30, 2019, 2020 and 2021 Actual; Forecasted Fiscal Years Ending June 30, 2022 Through 2026

		Actual					Forecasted		
	Fiscal Year	Fiscal Year	Fiscal Year	Average	Fiscal Year				
	2019	2020	2021	Change	2022	2023	2024	2025	2026
Revenue from New Levies   13.010 Income Tax - New   13.020 Property Tax - New				0.0% 0.0%	-	- -	- -	- -	-
13.030 Cumulative Balance of New Levies	-	-		0.0%	-	-	-	-	-
14.010 Revenue from Future State Advancements				0.0%	-	-	-	-	-
15.010 Unreserved Fund Balance June 30	18,517,543	21,612,675	25,019,881	16.2%	27,411,691	28,542,330	29,063,444	28,525,662	26,057,531

## Southwest Licking Local School District – Licking County Notes to the Five-Year Forecast General Fund Only November 15, 2021

### Introduction to the Five-year Forecast

School districts are required to file a five-year financial forecast by November 30, 2021, and May 31, 2022 for fiscal year 2022 (July 1, 2021 to June 30, 2022). The five-year forecast includes three years of actual and five-years of projected general fund revenues and expenditures. Fiscal year 2022 (July 1, 2021 through June 30, 2022) is the first year of the five-year forecast and is considered the baseline year. Our forecast is being updated to reflect the most current economic data available to us for the November 2021 filing.

### **Economic Outlook**

This five-year forecast is being filed during the ongoing global health and financial recovery from the COVID-19 Pandemic which began in early 2020. The effects of the pandemic continue to impact our state, country and our globalized economy. Our school district plays a vital role in the recovery in our community and we have maintained continuity of services to our students and staff. The State of Ohio's economy has steadily recovered over the past year thus the full restoration of the original school foundation funding cuts from May 2020 are being restored to school districts beginning July 1, 2021. While increased inflation impacting district costs are expected to continue over the next few years, the economy is also expected to continue to grow as the recovery from the pandemic continues.

As a result from the financial stresses that responding to the pandemic placed on school district budgets, all school districts are being aided by three (3) rounds of federal Elementary and Secondary Schools Emergency Relief Funds (ESSER) which began being disbursed in fiscal year 2020 and can be extended into fiscal year 2025 for ESSER III expenses. The ESSER funds and restored state budget cuts will assist our district in providing vital services to our students.

Data and assumptions noted in this forecast are based on the best and most reliable data available to us as of the date of this forecast.

### Forecast Risks and Uncertainty:

A five-year financial forecast has risks and uncertainty not only due to economic uncertainties noted above but also due to state legislative changes that will occur in the spring of 2023 and 2025 due to deliberation of the next two (2) state biennium budgets for FY24-25 and FY26-27, both of which affect this five-year forecast. We have estimated revenues and expenses based on the best data available to us and the laws in effect at this time. The items below give a short description of the current issues and how they may affect our forecast long term:

- I. Property tax collections are the largest single revenue source for the school system. The housing market in our district is stable and growing. We project continued growth in appraised values every three (3) years and new construction growth with continued modest increases in local taxes. Total local revenues which are predominately local taxes equate to 61% of the district's resources. Collection rates for the 2<sup>nd</sup> half 2020 collection did not show sharp declines due to increased delinquencies. We believe there is a low risk that local collections would fall below projections in the forecast.
- II. Licking County experienced a triennial update in the 2020 tax year to be collected in FY21. Fairfield County had a reappraisal in 2019 collected in FY20. The 2020 update in Licking County increased overall assessed values by \$170.6 million or an increase of 22.6%. The 2019 reappraisal in Fairfield County increased overall assess values by \$36.5 million or an increase of 5.1%.

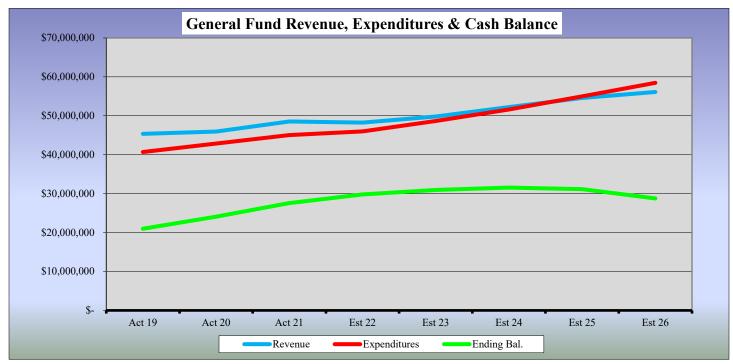
A reappraisal in Licking County will occur in tax year 2023 for collection in FY24. We anticipate value increases for Class I and II property of \$135.8 million for an overall increase of 14.5% including the adjustment for lower Current Agricultural Use Values (CAUV) authorized by HB49. A triennial update in Fairfield County will occur in tax year 2022 for collection in FY23. We expect a value increases for Class I and II property of \$36.0 million for an overall increase of 4.0%. There is however always a minor risk that the district could sustain a reduction in values in the next appraisal update but we do not anticipate that at this time.

- III. HB110, the current state budget implements what has been referred to as the Fair School Funding Plan (FSFP) for FY22 and FY23. The actual release of the new Fair School Funding Plan formula has been delayed until December which is beyond the filing deadline of this forecast. We have projected FY22 and FY23 funding to be in line with the June 28, 2021 Legislative Service Commission estimates for our district. The FSFP has many significant changes to the way foundation revenues are calculated for school districts and how expenses are charged off. State foundation basic aid will be calculated on a base cost methodology with funding paid to the district where a student is enrolled to be educated. There will be no separate open enrollment revenue payments to school districts beginning in FY22. There will also be direct funding to the district where students are educated for expenses previously deducted from districts state foundation funding for open enrollment, community schools, STEM schools and scholarship recipients. The initial impact on the forecast will be that the historic actual costs for FY19 through FY21 on the forecast will potentially reflect different trends on Lines 1.035, 1.04, 1.06 and 3.03 beginning in FY22. Longer term there may be some adjustments for FY22 and FY23 in state aid as the Ohio Department of Education resolves issues and possible unintended consequences as they create and implement the numerous changes to the complicated new formula. Our state aid projections have been based on the best information on the new HB110 formula as calculated by the Ohio Department of Education
- IV. HB110 direct pays costs associated with open enrollment, community and STEM schools, and for all scholarships including EdChoice Scholarships. These costs will no longer be deducted from our state aid. However, there still are education option programs such as College Credit Plus which continue to be deducted from state aid which will increase costs to the district. Expansion or creation of programs that are not directly paid by the state of Ohio can exposes the district to new expenditures that are not currently in the forecast. We are monitoring closely any new threats to our state aid and increased costs as any new proposed laws are introduced in the legislature.
- V. The state budget represented 39.0% of district revenues, which means it is a significant area of risk to revenue. The future risk comes in FY24 and beyond if the state economy stalls or worsens and the fair school funding plan is not funded in future state budgets or if an economic downturn results in a reduction in state aid. There are two future State Biennium Budgets covering the period from FY24-25 and FY26-27 in this forecast. Future uncertainty in both the state foundation funding formula and the state's economy makes this area an elevated risk to district funding long range through FY26. We have projected our state funding to be in line with the FY23 funding levels through FY26 which we feel is conservative and should be close to whatever the state approves for the FY24-FY27 biennium budgets. We will adjust the forecast in future years as we have data to help guide this decision.
- VI. Labor relations in our district have been amicable with all parties working for the best interest of students and realizing the extreme resource challenges today. We believe as we move forward our positive working relationship will continue and will only grow stronger.

The major Line numbers used as references to the forecast are noted below in the headings to make it easier to relate the assumptions made for the forecast item and refer back to the forecast. It should be of assistance to the reader to review the assumptions noted below in understanding the overall financial forecast for our district. If you would like further information please feel free to contact Richard D. Jones, Treasurer.

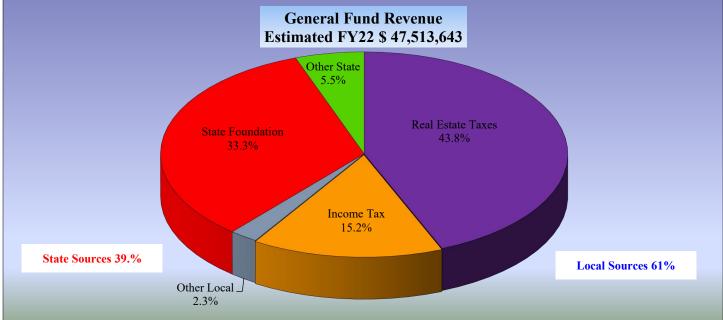
## General Fund Revenue, Expenditure and Ending Cash Balance

The graph on the following page shows in summary the forecasted revenue, expenses and ending balance of the district's General Fund for the period FY22-26, with actual data provided for FY19-21.



**Revenue Assumptions** 





### **Real Estate Value Assumptions – Line # 1.010**

Property Values are established each year by the County Auditors in Licking and Fairfield counties based on new construction and complete reappraisal or updated values. There was an update completed in 2020 for the collection in 2021 in Licking County and a reappraisal in 2019 for the collection in 2020 in Fairfield County. Class I the residential/agricultural values increased 21.44% or \$130.0 million due to the Licking County reappraisal led by an improving housing market. There was a significant increase in the Class II commercial/industrial values of 12.88% or \$12.6 million.

The district has been on the 20 mill floor for Class I for a few years. Being on the 20 mill floor the district will experience growth in taxes as the millage can no longer be decreased when the valuation increases. The district will remain on the 20 mill floor for the foreseeable future.

	Estimated	Estimated	Estimated	Estimated	Estimated		
	TAX YEAR 2021	TAX YEAR 2022	TAX YEAR 2023	TAX YEAR 2024	TAX YEAR 2025		
Classification	COLLECT 2022	COLLECT 2023	COLLECT 2024	COLLECT 2025	COLLECT 2026		
Res./Ag.	\$766,206,348	\$793,091,085	\$908,236,636	\$931,883,593	\$964,581,634		
Comm./Ind.	\$135,114,950	\$144,205,841	\$164,896,088	\$175,952,695	\$187,791,255		
Public Utility Personal Property (PUPP)	\$54,024,909	\$56,457,272	\$58,999,148	\$61,655,467	\$64,431,381		
Total Assessed Value	\$955,346,207	\$993,754,199	\$1,132,131,871	\$1,169,491,754	\$1,216,804,271		
ESTIMATED REAL ESTATE TAX - Line #1.010							
Source	FY22	FY23	FY24	FY25	FY26		
General Property Taxes	\$19,227,878	\$20,222,783	\$21,929,725	\$23,515,929	\$24,377,373		

#### ESTIMATED ASSESSED VALUE (AV) BY COLLECTION YEARS

### **Estimated Real Estate Tax Collection**

Property tax levies are estimated to be collected at 98.06% of the annual amount. Lower collection rates predicted due to the COVID-19 pandemic and economic slowdown did not occur as we originally anticipated. In general, 53.23% of the Res/Ag and Comm/Ind property taxes are expected to be collected in the February tax settlement and 46.77% collected in the August tax settlement. Public Utility tax settlements (PUPP taxes) are estimated to be received 50% in February and 50% in August settlement from the County Auditor and are noted in Line #1.02 totals below.

### Estimated Public Utility Personal Tax – Line # 1.020

The phase out of TPP taxes as noted earlier began in FY06 which was also included with this line. HB66 was adopted in June 2005 and the provisions of the legislation have estimated the general tangible personal property tax would be eliminated after FY11. Any TPP revenues received FY12 and beyond are delinquent TPP taxes. The amounts received below are generally all Public Utility Personal Property (PUPP) taxes which are an ongoing property tax collection.

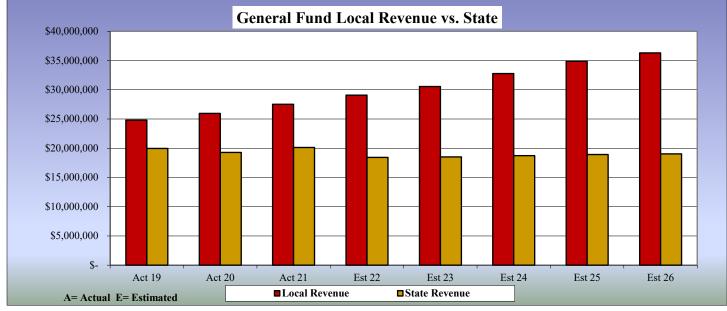
Source	FY22	FY23	FY24	FY25	FY26
Public Utility Personal Property (Line#1.020)	\$1,565,607	\$1,639,729	\$1,698,179	\$1,760,310	\$1,838,583

### School District Income Tax – Line # 1.030

The district had a .75% continuous income tax that has been effective since 1991. The income tax is estimated to produce \$7.21 million in FY22. Due to the COVID-19 recession we had estimated a modest increase in income tax collections in FY22 but it seems to be trending a little higher. We now project a 5.63% increase in each year of the forecast starting in FY22.

Source	FY22	FY23	FY24	FY25	FY26
School District Income Tax	\$6,829,009	\$7,213,356	\$7,619,335	\$8,048,162	\$8,501,125
Adjustments	\$384,347	\$405,979	\$428,828	\$452,963	\$478,456
Total to Line #1.030	\$7,213,356	\$7,619,335	\$8,048,162	\$8,501,125	\$8,979,581





## State Foundation Revenue Estimates – Lines # 1.035, 1.040 and 1.045

## Current State Funding Model per HB110 through June 30, 2023

## A) Unrestricted State Foundation Revenue– Line # 1.035

The actual release of the new Fair School Funding Plan formula has been delayed until December which is beyond the filing deadline of this forecast. We have projected FY22 and FY23 funding to be in line with the June 28, 2021 Legislative Service Commission estimates for our district.

The amounts estimated for state funding are based on HB110, referred to as the Fair School Funding Plan (FSFP). The state foundation funding formula has gone through many changes in recent years. The most recent funding formula began in FY14 and was dropped in FY19 after six (6) years, followed by no foundation formula for two (2) years in FY20 and FY21, and now HB110 implements the newest and possibly the most complicated funding formula in recent years for FY22 and FY23. HB110, the current formula, introduces many changes to how state foundation is calculated and expenses deducted from state funding which will potentially make the actual five-year forecast look different with estimates FY22 through FY26 compared to actual data FY19 through FY21 on Lines 1.035, 1.04, 1.06 and 3.03 of the forecast.

## Overview of Key Factors that Influence State Basic Aid in the Fair School Funding Plan

- A. Student Population and Demographics
- B. Property Valuation
- C. Personal Income of District Residents
- D. Historical Funding- CAPS and Guarantees from prior funding formulas

## Base Cost Approach - Unrestricted Basic Aid Foundation Funding

The new funding formula uses FY18 statewide average district costs and developed a base cost approach that includes minimum service levels and student teacher ratios to calculate a unique base cost for each district that includes base funding for five (5) areas:

- 1. Teacher Base Cost (4 subcomponents)
- 2. Student Support (7 subcomponents-including a restricted Student Wellness component)
- 3. District Leadership & Accountability (7 subcomponents)
- 4. Building Leadership & Operations (3 subcomponents)
- 5. Athletic Co-curricular (contingent on participation)

## State Share Percentage - Unrestricted Basic Aid Foundation Funding

Once the base cost is calculated, which is estimated to be as high as \$7,202 per pupil when fully phased in, the FSFP calculates a state share percentage (SSP) calculation. The state share percentage in concept will be higher for districts with less capacity (lower local wealth) and be a lower state share percentage for districts with more capacity (higher local wealth). The higher the district's ability to raise taxes based on local wealth the lower the state share percentage. The state share percentage will be based on 60% property valuation of the district, 20% on federally adjusted gross income and 20% on federal median income, as follows:

- 1. 60% based on most recent three (3) year average assessed values or the most recent year, whichever is lower divided by base students enrolled.
- 2. 20% based on most recent three (3) year average federal adjusted gross income of district residents or the most recent year, whichever is lower divided by base students enrolled
- 3. 20% based on most recent year federal median income of district residents multiplied by number of returns in that year divided by base students enrolled
- 4. When the weighted values are calculated and Items 1. through 3. above added together, the total is then multiplied by a Local Share Multiplier Index from ranging from 0% for low wealth districts to a maximum of 2.5% for wealthy districts.

When the unrestricted base cost is determined and multiplied by the state share percentage, the resulting amount is multiplied by the current year enrolled students (including open enrolled students being educated in each district), and finally multiplied by the local share multiplier index for each district. The result is the local per pupil capacity amount of the base per pupil funding amount. The balance of this amount is the state share to pay.

## **Categorical State Aid**

In addition to the base state foundation funding calculated above, the FSFP also has unrestricted categorical funding and new restricted funding beginning in FY22, some of which will have the state share percentage applied to these calculations as noted below:

## Unrestricted Categorical State Aid

- <u>Targeted Assistance/Capacity Aid</u> Provides additional funding based on a wealth measure using 60% weighted on property value and 40% on income. Uses current year enrolled average daily membership (ADM). Also will provide supplemental targeted assistance to lower wealth districts whose enrolled ADM is less than 88% of their total FY19 ADM.
- 2. <u>Special Education Additional Aid</u> Based on six (6) weighted funding categories of disability and moved to a weighted funding amount and not a specific amount. An amount of 10% will be reduced from all districts' calculation to be used toward the state appropriation for Catastrophic Cost reimbursement.

3. <u>Transportation Aid</u> – Funding based on all resident students who ride including preschool students and those living within 1 mile of school. Provides supplemental transportation for low density districts. Increases state minimum share to 29.17% in FY22 and 33.33% in FY23.

Restricted Categorical State Aid

- 1. <u>Disadvantage Pupil Impact Aid (DPIA)</u> Formerly Economically Disadvantaged Funding, DPIA is based on number and concentration of economically disadvantaged students compared to state average and multiplied by \$422 per pupil. Phase in increases are limited to 0% for FY22 and 14% in FY23.
- 2. <u>English Learners</u> Based on funded categories based on time student enrolled in schools and multiplied by a weighted amount per pupil.
- 3. <u>Gifted Funds</u> Based on average daily membership multiplied by a weighted amount per pupil.
- 4. <u>Career-Technical Education Funds</u> Based on career technical average daily membership and five (5) weighted funding categories students enrolled in.
- 5. <u>Student Wellness & Success Funding</u> moved into DPIA funding, is restricted funding and will be spent on same initiatives and requirements that were previously designated under the stand alone fund.

## State Funding Phase-In FY22 and FY23 and Guarantees

HB110 provides funding for FY22 and FY23. While the FSFP was presented as a six (6) year phase-in plan, the state legislature only approved the first two (2) years of the funding plan. The FSFP does not include caps on funding, rather it will include a general phase-in percentage for most components in the amount of 16.67% in FY22 and 33.33% in FY23. DPIA funding will be phased in 0% in FY22 and 14% in FY23. Transportation categorical funds will not be subject to a phase in.

HB110 includes "formula transition aid" which is a guarantee. There are actually three (3) guarantees in both temporary and permanent law to ensure that no district will get less funds in FY21 than they received in FY21. The guarantee level of funding for FY22 is a calculated funding guarantee level based on full state funding cuts from May 2020 restored, net of transfers and deductions, plus Student Wellness and Success funds (based on FY21 SWSF amounts), enrollment growth supplement funds paid in FY21 and special education preschool and special education transportation additional aid items.

## Student Wellness and Success (Restricted Fund 467)

In FY20 and FY21, HB166 provided Student Wellness and Success Funds (SWSF) to be deposited in a Special Revenue Fund 467. HB110, the new state budget, has essentially eliminated these funds by merging them into state aid and wrapped into the expanded funding and mission of DPIA funds noted above and on Line 1.04 below. Any remaining funds in Special Revenue Fund 467 will be required to be used for the restricted purposes governing these funds until spent fully.

## **Future State Budgets Projections Beyond FY23**

Our funding status for the FY24-26 will depend on two (2) new state budgets which are unknown. There is no guarantee that the current Fair School Funding Plan in HB110 will be funded or continued beyond FY23. For this reason funding is held constant FY23 through FY26.

## **Casino Revenue**

On November 3, 2009 Ohio voters passed the Ohio casino ballot issue. This issue allowed for the opening of four (4) casinos one each in Cleveland, Toledo, Columbus and Cincinnati. Thirty-three percent (33%) of the gross casino revenue will be collected as a tax. School districts will receive 34% of the 33% GCR that will be paid into a student fund at the state level. These funds will be distributed to school districts on the 31<sup>st</sup> of January and August each year which began for the first time on January 31, 2013.

Casino revenue fell slightly in FY21 due to COVID-19 and Casinos closing for a little over two months. We have increased the amount in FY22 back to pre-pandemic FY20 levels as Casino revenues appear to have dipped largely due to their closure and not in response to the economic downturn. Prior to COVID-19 closure, casino revenues were growing modestly as the economy improved. Original projections for FY22-26 estimated a .4% decline in pupils to 1,778,441 and GCR increasing to \$106.35 million or \$59.80 per pupil. We believe FY22 Casino revenues will resume their historical growth rate.

Source	FY22	FY23	FY24	FY25	FY26
Basic Aid-Unrestricted	\$14,482,036	\$14,482,036	\$14,482,036	\$14,482,036	\$14,482,036
Additional Aid Items	\$562,212	\$562,212	\$562,212	\$562,212	\$562,212
Basic Aid-Unrestricted Subtotal	\$15,044,248	\$15,044,248	\$15,044,248	\$15,044,248	\$15,044,248
Ohio Casino Commission ODT	\$276,396	\$280,670	\$285,001	\$289,392	\$293,841
Total Unrestricted State Aid Line # 1.035	\$15,320,644	\$15,324,918	\$15,329,249	\$15,333,640	\$15,338,089

#### B) Restricted State Revenues – Line # 1.040

HB110 has continued Disadvantaged Pupil Impact Aid (formerly Economic Disadvantaged funding) and Career Technical funding. In addition, there have been new restricted funds added as noted above under "Restricted Categorical Aid" for Gifted, English Learners (ESL) and Student Wellness. The district has elected to also post Catastrophic Aid for special education as restricted revenues. The amount of DPIA is limited to 0% phase in growth for FY22 and 14% in FY23.

Source	FY22	FY23	FY24	FY25	FY26
Economically Disadvantaged Aid	\$105,471	\$105,471	\$105,471	\$105,471	\$105,471
Career Tech	\$118,336	\$118,336	\$118,336	\$118,336	\$118,336
ESL					
Gifted					
Student Wellness	\$288,888	\$288,888	\$288,888	\$288,888	\$288,888
Total Restricted State Revenues Line #1.040	\$512,695	\$512,695	\$512,695	\$512,695	\$512,695

## C) Restricted Federal Grants in Aid – line # 1.045

There is no restricted federal funding projected in this forecast.

Summary of State Foundation Revenues	FY22	FY23	FY24	FY25	FY26
Unrestricted Line # 1.035	\$15,320,644	\$15,324,918	\$15,329,249	\$15,333,640	\$15,338,089
Restricted Line # 1.040	\$512,695	\$512,695	\$512,695	\$512,695	\$512,695
Rest. Fed. Grants - SFSF & Ed Jobs Line #1	\$0	\$0	\$0	\$0	\$0
Total State Foundation Revenue	\$15,833,339	\$15,837,613	\$15,841,944	\$15,846,335	\$15,850,784

#### State Taxes Reimbursement/Property Tax Allocation – Line # 1.050 a) Rollback and Homestead Reimbursement

Rollback funds are reimbursements paid to the district from Ohio for tax credits given owner occupied residences equaling 12.5% of the gross property taxes charged residential taxpayers on tax levies passed prior to September 29, 2013. HB59 eliminated the 10% and 2.5% rollback on new levies approved after September 29, 2013 which is the effective date of HB59. HB66, the FY06-07 budget bill, previously eliminated 10% rollback on Class II (commercial and industrial) property.

Homestead Exemptions are credits paid to the district from the state of Ohio for qualified elderly and disabled. In 2007, HB119 expanded the Homestead Exemption for all seniors 65 years of age or older or who are disabled regardless of income. Effective September 29, 2013, HB59 changed the requirement for Homestead Exemptions. Individual taxpayers who do not currently have their Homestead Exemption approved or those who do not get a new application approved for tax year 2013, and who become eligible thereafter will only receive a Homestead Exemption if they meet the income qualifications. Taxpayers who had their Homestead Exemption as of September 29, 2013 will not lose it going forward and will not have to meet the new income qualification. This will generally reduce homestead reimbursements to the district over time, and as with the rollback reimbursements above, the state is increasing the tax burden on our local taxpayers.

### b) Tangible Personal Property Reimbursements – Fixed Rate

The district does not receive TPP Fixed Rate reimbursements.

## c) Tangible Personal Property Reimbursements – Fixed Sum

The district does not receive TPP Fixed Sum reimbursements.

Summary	of State	Tax	Reimbursement -	- Line # 1.050
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Source	FY22	FY23	FY24	FY25	FY26
Rollback and Homestead	\$2,602,288	\$2,668,459	\$2,879,050	\$3,085,533	\$3,177,989

### Other Local Revenues – Line # 1.060

All other local revenue encompasses any type of revenue that does not fit into the above lines. The main sources of revenue in this area have been open enrollment, tuition for court placed students, student fees, and general rental fees. HB110, the new state budget, will stop paying open enrollment as an increase to other revenue for the district. This is projected below as zeros to help show the difference between projected FY22-FY26 Line 1.06 revenues and historical FY19 through FY21 revenues on the five-year forecast. Open enrolled students will be counted in the enrolled student base at the school district they are being educated at and state aid will follow the students. Open enrolled student revenues will be included in Line 1.035 as state basic aid. In FY21 interest income fell sharply due to fed rate reductions due to the pandemic which will impact our earning capability in this area until rates begin to increase. Rentals are expected to remain somewhat lower due to COVID-19 restrictions and lower participation. All other revenues are expected to continue on historic trends.

Source	FY22	FY23	FY24	FY25	FY26
Fees	\$302,525	\$305,550	\$308,606	\$311,692	\$314,809
Interest	\$75,000	\$75,000	\$75,000	\$75,000	\$75,000
Medicaid	\$100,000	\$101,000	\$102,010	\$103,030	\$104,060
Tuitions / Open Enrollment	\$467,750	\$472,428	\$477,152	\$481,924	\$486,743
Other Income and rentals	\$125,900	\$128,418	\$130,986	\$133,606	\$136,278
Total Other Local Revenue Line #1.060	\$1,071,175	\$1,082,396	\$1,093,754	\$1,105,252	\$1,116,890

### Short-Term Borrowing – Lines #2.010 & Line #2.020

There is no short term borrowing planned for in this forecast at this time from any sources.

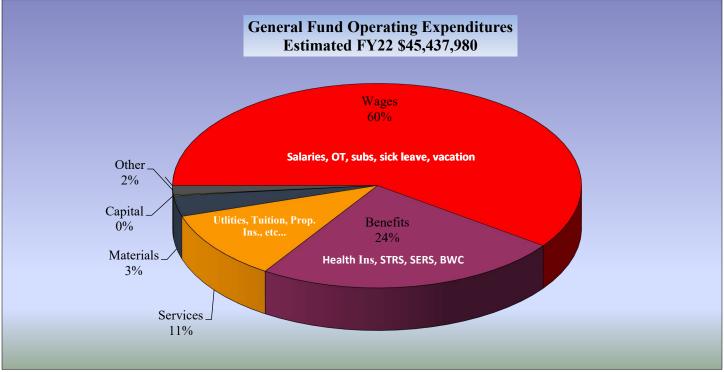
### All Other Financial Sources – Line # 2.010 through Line # 2.060 & Line # 14.010

There is no short-term borrowing planned for in this forecast at this time. The other area in these lines is Refund of Prior year expenses which are for refunds that the district has received and is anticipating a similar amount each year.

Source	FY22	FY23	FY24	FY25	FY26
Refund of prior years expenditures	\$196,500	\$196,500	\$196,500	\$196,500	\$196,500

### **Expenditures Assumptions**





### Wages – Line # 3.010

The district is using a 2.5% base increase for FY22 and 2.25% in years FY23 and FY24. Year FY25 and FY26 the districts has a 2.5% increase estimated. The district also has step increases of 2.5% each year of the forecast. There is also an increase each year for Substitute and Supplement wages from FY22 through FY26 consistent with the estimated raises. The district is also including additional staff to support the enrollment growth.

Source	FY22	FY23	FY24	FY25	FY26
Base Wages	\$26,243,912	\$26,834,400	\$28,760,959	\$30,512,552	\$32,428,916
Steps	\$0	\$670,860	\$719,024	\$762,814	\$810,723
Growth	\$0	\$651,925	\$313,545	\$390,736	\$329,409
Substitutes	\$453,848	\$464,060	\$474,501	\$486,363	\$498,523
Supplementals	\$570,537	\$583,374	\$596,500	\$611,412	\$626,698
Staff Reductions	\$0	\$0	\$0	\$0	\$0
Total Wages Line # 3.010	\$27,268,297	\$29,204,619	\$30,864,529	\$32,763,878	\$34,694,268

## Fringe Benefits Estimates Line 3.02

This area of the forecast captures all costs associated with benefits and retirement costs, with all except health insurance being directly related to the wages paid.

## A) STRS/SERS

The district pays 14% of each dollar paid in wages to either the State Teachers Retirement System or the School Employees Retirement System as required by Ohio law.

### B) Insurance

The district in planning for no increase in FY22 and 10% each year for FY23-26.

The Further Consolidated Appropriations Act of 2020, included a full repeal of three taxes originally imposed by the Affordable Care Act (ACA): the 40% Excise Tax on employer-sponsored coverage (a.k.a. "Cadillac Tax"), the Health Insurance Industry Fee (a.k.a. the Health Insurer Tax), and the Medical Device Tax. These added costs are no longer an uncertainty factor for our health care costs in the forecast.

## C) Workers Compensation & Unemployment Compensation

Workers Compensation is expected to remain at about .36% of wages FY22-FY26 which is in line with our recent trend. Unemployment Compensation has been negligible.

## D) Medicare

Medicare will continue to increase at the rate of increase of wages. Contributions are 1.45% for all new employees to the district on or after April 1, 1986. These amounts are growing at the general growth rate of wages.

Source	FY22	FY23	FY24	FY25	FY26
A) STRS/SERS	\$4,077,400	\$4,401,975	\$4,652,171	\$4,938,457	\$5,229,422
B) Insurance's	\$6,129,364	\$6,840,089	\$7,571,130	\$8,386,853	\$9,274,949
C) Workers Comp/Unemployment	\$104,235	\$111,309	\$117,352	\$124,265	\$131,292
D) Medicare	\$400,866	\$423,467	\$447,535	\$475,077	\$503,066
Other/Tuition/Social Security	\$287,000	\$287,000	\$287,000	\$287,000	\$287,000
Total Fringe Benefits Line # 3.020	\$10,998,865	\$12,063,840	\$13,075,188	\$14,211,652	\$15,425,729

## Estimated Fringe Benefits – Line # 3.020

## Purchased Services – Line # 3.030

HB110, the new state budget, will impact Purchased Services beginning in FY22 as the Ohio Department of Education will begin to direct pay these costs to the educating districts for open enrollment, community and STEM schools, and for scholarships granted students to be educated elsewhere, as opposed to deducting these amounts from our state foundation funding and shown below as expenses. We have continued to show these amounts below as zeros to help reflect the difference between projected FY22-FY26 Line 3.03 costs and historical FY19 through FY21 costs on the five-year forecast. College Credit Pus, excess costs and other tuition costs will continue to draw funds away from the district, which will continue in this area and have been adjusted based on historical trend.

Bases services which include but not limited too are legal fees, management fees, health services and ESC service are receiving a 5% increase each year of the forecast.

Also included in purchase services are the repairs and maintenance for the district and the utility costs. The district is expecting 5% increases in FY22-FY26 for repairs, maintenance projects and utilities. Due to a new building coming online in FY22 there will be a \$200,000 bump in utilities above the 5%.

Source	FY22	FY23	FY24	FY25	FY26
Base Services	\$480,807	\$504,847	\$530,089	\$556,593	\$584,423
Excess Cost & Special Ed Payments	\$802,000	\$842,100	\$884,205	\$928,415	\$974,836
Open Enrollment Deduction-477	\$615,889	\$0	\$0	\$0	\$0
Community School Deductions-478	\$0	\$0	\$0	\$0	\$0
Other Tuition Including Ed Scholarship 471, 479	\$399,000	\$418,950	\$439,898	\$461,893	\$484,988
Professional Support 41x	\$1,424,193	\$1,495,403	\$1,570,173	\$1,648,682	\$1,731,116
Building Maintenance Repairs 423	\$240,200	\$252,210	\$264,821	\$278,062	\$291,965
Utilities	\$991,700	\$1,041,285	\$1,093,349	\$1,148,016	\$1,205,417
Budget Reserves or (Reductions)	\$0	\$0	\$0	\$0	\$0
Total Purchased Services Line # 3.030	\$4,953,789	\$4,554,795	\$4,782,535	\$5,021,661	\$5,272,745

## Supplies and Materials – Line # 3.040

An overall inflation of 3% is being estimated for this category of expenses which are characterized by copy paper, maintenance supplies and materials, bus fuel, etc.

Source	FY22	FY23	FY24	FY25	FY26
Supplies	\$679,564	\$699,951	\$720,950	\$742,579	\$764,856
Textbooks	\$114,476	\$117,910	\$121,447	\$125,090	\$128,843
Building Maintenance	\$253,675	\$261,285	\$269,124	\$277,198	\$285,514
Transportation	\$448,500	\$461,955	\$475,814	\$490,088	\$504,791
Total Supplies Line # 3.040	\$1,496,215	\$1,541,101	\$1,587,335	\$1,634,955	\$1,684,004

### Capital Outlay – Line # 3.050

The area of capital outlay is for all types of equipment whether it is for educational purposes or building repairs. The district is projecting to spend \$52,600 per year form the General Fund for capital outlay.

Source	FY22	FY23	FY24	FY25	FY26
Capital Outlay	\$52,600	\$52,600	\$52,600	\$52,600	\$52,600
Replacement Bus Purchases	\$0	\$0	\$0	\$0	\$0
Budget Reserve	\$0	\$0	\$0	\$0	\$0
Total Equipment Line # 3.050	\$52,600	\$52,600	\$52,600	\$52,600	\$52,600

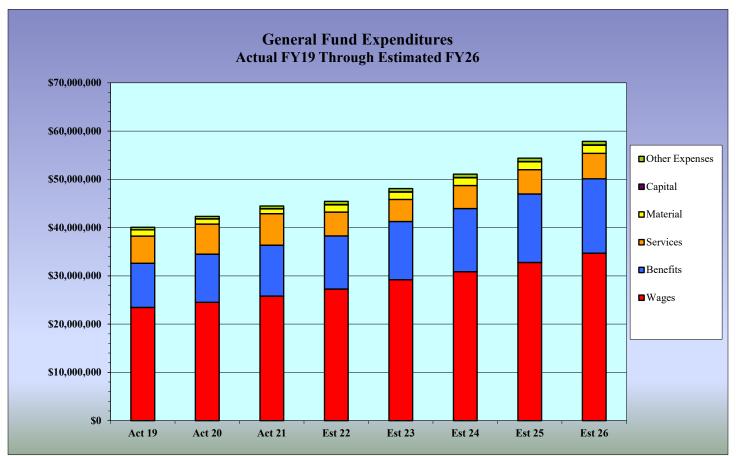
### Other Expenses – Line # 4.300

The category of Other Expenses consists primarily of Auditor & Treasurer fees, our annual audit and other miscellaneous expenses. A rate of 2% increase is projected for Auditor and Treasurer fees. The district plans for a 3% annual increase for all other expenses.

Source	FY22	FY23	FY24	FY25	FY26
County Auditor / Treasurer & Income Tax Fees	\$390,000	\$397,800	\$405,756	\$413,871	\$422,148
County ESC	\$5,313	\$5,313	\$5,313	\$5,313	\$5,313
Other expenses	\$272,901	\$281,088	\$289,521	\$298,207	\$307,153
Increased A&T Fees for New Levies	\$0	\$0	\$0	\$0	\$0
Total Other Expenses Line # 4.300	\$668,214	\$684,201	\$700,590	\$717,391	\$734,614

## Total Expenditure Categories Actual FY19 through FY21 and Estimated FY22 through FY26

The graph below shows a quick overview of actual and estimated expenses by proportion to total in the General Fund.



## Transfers Out/Advances Out – Line # 5.010

This account group covers fund to fund transfer and end of year short term loans from the General Fund to other funds until they have received reimbursements and can repay the General Fund.

Source	FY22	FY23	FY24	FY25	FY26
Operating Transfers Out Line # 5.010	\$525,000	\$536,813	\$548,891	\$562,613	\$576,678
Advances Out Line # 5.020	\$0	\$0	\$0	\$0	\$0
Total Transfer & Advances Out	\$525,000	\$536,813	\$548,891	\$562,613	\$576,678

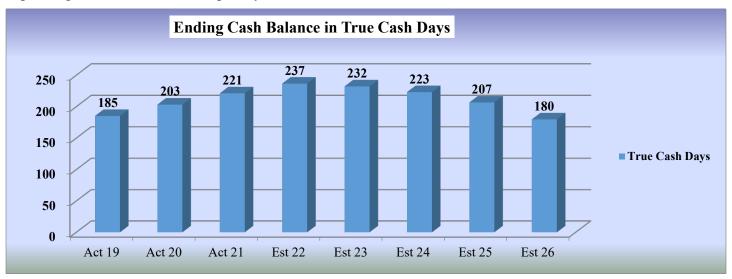
## Ending Unencumbered Cash Balance "The Bottom-line" - Line # 15.010

This amount must not go below \$-0- or the district General Fund will violate all Ohio Budgetary Laws. Any multi-year contract which is knowingly signed which results in a negative unencumbered cash balance is a violation of 5705.412, ORC punishable by personal liability of \$10,000, unless the new alternative 412 certificate can be issued pursuant to HB153 effective after September 30, 2011.

Source	FY22	FY23	FY24	FY25	FY26
Ending Unencumbered Cash Balance	\$27,411,691	\$28,542,330	\$29,063,444	\$28,525,662	\$26,057,531

## **True Cash Days Ending Balance**

Another way to look at ending cash is to state it in 'True Cash Days''. In other words, how many days could the district operate at year end if no additional revenues were received. The Government Finance Officers Association (GFOA) recommends no less than two (2) months or 60 days cash to be on hand at year end but could be more depending on each district's complexity and risk factors for revenue collection.



# Conclusion

Southwest Licking Local School District receives 39% of it's funding for the district from state dollars which is very beneficial to the overall operations for the education of our students.

The district administration is grateful for the changes in the current state budget HB110 as it has reduced the amount that was deducted for programs that were not within the district's control. However, future state budgets funding will need to be watched since, the full amount of the Fair School Funding Plan was not totally implemented with this budget and there is no guarantee for future increases in state budgets for FY24-FY26.

District administrations appreciates the supportive Southwest Licking community and are actively planning for the future needs of our students while keeping an eye on the financial stability of the district. The administration is mindful that there are many risks and uncertainties that will need to be considered in future planning.

As you read through the notes and review the forecast, remember that the forecast is based on the information that is known at the time that it is prepared.